

ILLINOIS POLLUTION CONTROL BOARD  
January 16, 2020

LEGEND GILTS LLC (Property Identification )	)	
Number 07-121-1-11),	)	
	)	
Petitioner,	)	
	)	
v.	)	PCB 20-45
	)	(Tax Certification - Water)
ILLINOIS ENVIRONMENTAL	)	
PROTECTION AGENCY,	)	
	)	
Respondent.	)	

ORDER OF THE BOARD (by C.M. Santos):

On January 8, 2020, the Illinois Environmental Protection Agency (Agency) filed a recommendation that the Board certify specified facilities of Legend Gilts, LLC (Legend Gilts) as “pollution control facilities” for preferential tax treatment under the Property Tax Code. *See* 35 ILCS 200/11-5 *et seq.* (2018); 35 Ill. Adm. Code 125. Legend Gilts’ swine operation is located at 3265 E. 825 Avenue in Rockbridge, Greene County. In this order, the Board describes the legal framework for tax certifications, discusses the Agency’s recommendation, and certifies that Legend Gilts’ identified livestock waste management facilities are pollution control facilities.

**LEGAL FRAMEWORK**

Under the Property Tax Code, “[i]t is the policy of this State that pollution control facilities should be valued, at 33 1/3% of the fair cash value of their economic productivity to their owners.” 35 ILCS 200/11-5 (2018); *see also* 35 Ill. Adm. Code 125.200(a)(2). “For tax purposes, pollution control facilities shall be certified as such by the Pollution Control Board and shall be assessed by the Department [of Revenue].” 35 ILCS 200/11-20 (2018); *see also* 35 Ill. Adm. Code 125.200(a). Under the statute, the Board determines if the facilities are pollution control facilities; however, the Board is not authorized to assess a value of those facilities.

Under Section 125.202 of the Board’s procedural rules, a person may submit an application for tax certification to the Agency. *See* 35 Ill. Adm. Code 125.202. If the Agency receives a tax certification application, the Agency must file with the Board a recommendation on the application, unless the applicant withdraws the application. *See* 35 Ill. Adm. Code 125.204(a). Among other things, the Agency’s filing must recommend that the Board issue or deny tax certification. *See* 35 Ill. Adm. Code 125.204(a)(4). If the Board finds “that the claimed facility or relevant portion thereof is a pollution control facility . . . , the Pollution Control Board . . . shall enter a finding and issue a certificate to that effect.” 35 ILCS 200/11-25 (2018); *see also* 35 Ill. Adm. Code 125.216(a).

### AGENCY RECOMMENDATION

The Agency states that it received a tax certification application from Legend Gilts on March 29, 2019.<sup>1</sup> Rec. at 1. On January 8, 2020, the Agency filed a recommendation with the Board, attaching Legend Gilts' application (Rec. Exh. A). The Agency's recommendation identifies the facilities at issue:

One concrete livestock waste pit (gestation barn) measuring 369 ft. x 129.83 ft. x 12 ft. deep), the concrete slatted portion of the floor over the manure pit that captures and contains waste generated in the barn above, 10 concrete pump out pits, each approximately 6 ft. x 6 ft. x 12 ft. deep to allow manure removal from the manure pit, and perforated perimeter drain tile (approximately 1,120 ft. x 4 in. diameter), around the footing of the manure pit to prevent flotation.

One (1) concrete livestock waste pit (isolation barn) measuring 47 ft. x 41.16 ft. x 8 ft. deep, the concrete slatted portion of the floor over the manure pit that captures and contains waste generated in the barn above, 2 concrete pump out pits, each approximately 6 ft. x 6 ft. x 8 ft. deep to allow manure removal from the pit, and perforated perimeter drain tile (approximately 204 ft. x 4 in. diameter), around the footing of the manure pit to prevent flotation.

Two concrete livestock waste pits (cull room), each measuring 27.66 ft. x 9.33 ft. x 2 ft. deep.

Two (w) concrete livestock waste pits (farrowing barns), each measuring 140.5 ft. x 87.42 ft. x 2 ft. deep. *Id.* at 1-2.

The Agency further describes the facilities as being "used to collect, transport, and/or store livestock waste prior to cropland application." *Id.* at 2.

The Agency recommends that the Board certify that the livestock waste management facilities are pollution control facilities as defined in Section 11-10 of the Property Tax Code (35 ILCS 200/11-10 (2018)) with the "primary purpose "of eliminating, preventing, or reducing water pollution." Rec. at 3; *see also* Rec. Exh. A at 2, 3 (Agency memoranda).

### TAX CERTIFICATE

Based upon the Agency's recommendation Legend Gilts' application, and the Board's technical review, the Board finds and certifies that Legend Gilts' livestock waste management facilities identified in this order are pollution control facilities under the Property Tax Code (35 ILCS 200/11-10 (2018)). The Board makes no finding regarding the assessed value of those facilities. Under Section 11-25 of the Property Tax Code, the effective date of this certificate is "the date of application for the certificate or the date of the construction of the facility, which ever is later." 35 ILCS 200/11-25 (2018); *see also* 35 Ill. Adm. Code 125.216(a). Section 125.216(d) of the Board's procedural rules states that the Clerk "will provide the applicant and the Agency with a copy of the Board's order setting forth *the Board's findings and certificate, if*

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<sup>1</sup> The Agency's recommendation is cited as "Rec. at \_."

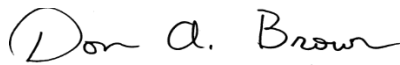
any.” 35 Ill. Adm. Code 125.216(d) (quoting in italics 35 ILCS 200/11-30 (2018)). The Clerk therefore will provide Legend Gilts and the Agency with a copy of this order.

IT IS SO ORDERED.

Section 11-60 of the Property Tax Code provides that any applicant or holder aggrieved by the issuance, refusal to issue, denial, revocation, modification or restriction of a pollution control certificate or a low sulfur dioxide emission coal fueled device certificate may appeal the Board’s finding and order to the Circuit Court under the Administrative Review Law (735 ILCS 5/3-101 *et seq.* (2018)). *See* 35 ILCS 200/11-60 (2018). Filing a motion asking that the Board reconsider this final order is not a prerequisite to appealing the order. 35 Ill. Adm. Code 101.902.

<b>Names and Addresses for Receiving Service of Any Appeal Filed with the Circuit Court</b>	
<b>Parties</b>	<b>Board</b>
Legend Gilts LLC Attn: Jeff Johnson 21275 Hillcrest Road Greenfield, Illinois 62044	Illinois Pollution Control Board Attn: Don A. Brown, Clerk James R. Thompson Center 100 West Randolph Street, Suite 11-500 Chicago, Illinois 60601
Illinois Environmental Protection Agency Attn: Michael S. Roubitchek, Asst. Counsel 1021 North Grand Avenue East PO Box 19276 Springfield, Illinois 62794-9276	

I, Don A. Brown, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on January 16, 2020, by a vote of 4-0.



Don A. Brown, Clerk  
Illinois Pollution Control Board